

February 13, 1973

Mr. Colby:

I have read the attached paper and have some questions and comments.

With respect to the memo itself, to whom does it go and what groundwork has been laid and with whom?

I would broaden the subject somewhat to: *all concerned -* Review of USIB structure and function and their relationship to DCI IC Staff activities.

With respect to the constituency of the ad hoc panel, I would suggest types of individuals and some candidates which the DCI might wish to augment and from whom he would choose a chairman. My categorization of types of individuals would be as I said to you, "old" insiders such as yourself and Duckett or others whom you perceive have the DCI's confidence; "new" insiders such as Cotter and myself; and informed outsiders who might incidentally be associated with USIB agencies but not necessarily USIB members, or who have had association with USIB activities, such as one of USAF generals Lew Allen, [REDACTED] (retired), [REDACTED] (retired).

Because I think of the panel as ad hoc to the DCI's needs and not as a USIB function, I would not insist on dissenting views being forwarded to the DCI. I believe that the DCI should choose a chairman in whom he had sufficient confidence as to permit the chairman to speak for the panel. Moreover, because I think of the USIB and the IC Staff as inextricably linked, I think recommendations would need to come forth on both.

With respect to the guiding principles which you have listed in paragraph 3, in (a) I would insert words which would indicate that USIB advice to the DCI would be used in a technical and fiscal context provided by the IC Staff; in (b) I would insert words indicating that the general principles and structures should permit and encourage flexible and imaginative action.

D R A F T

WEC:blp (12 February 1973)

MEMORANDUM

SUBJECT: USIB and DCID Review

1. The following panel is established to conduct a review of the USIB structure and the DCID's:

Chairman

Mr. Edward Proctor (CIA)

(DIA)

(NSA)

(State)

Staff support will be utilized as needed from any member agency of the community.

2. The Panel Chairman will submit recommendations for any appropriate changes in the USIB structure and the DCID's by 10 March 1973. Dissenting views of any members of USIB will be forwarded with the recommendations.

3. In developing recommendations, the Chairman and panel members will be guided by the following principles:

a. The function of USIB and its structure is advisory to the DCI, and no single agency is to have predominance in that

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process or in chairing USIB Committees.

b. DCID's are to outline general principles and structures for intelligence community collaboration, not draw firm delineations between agency responsibilities.

c. To the maximum degree possible, action will be allocated to member agencies rather than conducted through USIB Committee staffs or structures, the latter to be utilized for necessary coordination and information exchange.

d. USIB Committees may be restructured, consolidated, or terminated as appears desirable.

e. DCID's will be simplified, consolidated, eliminated or initiated as required.

ADMINISTRATIVE—INTERNAL USE ONLY

# OFFICIAL ROUTING SLIP

TO	NAME AND ADDRESS	DATE	INITIALS
1	[REDACTED]		
2			
3			
4			
5			
6			

<input type="checkbox"/>	ACTION	<input type="checkbox"/>	DIRECT REPLY	<input type="checkbox"/>	PREPARE REPLY
<input type="checkbox"/>	APPROVAL	<input type="checkbox"/>	DISPATCH	<input type="checkbox"/>	RECOMMENDATION
<input type="checkbox"/>	COMMENT	<input type="checkbox"/>	FILE	<input type="checkbox"/>	RETURN
<input type="checkbox"/>	CONCURRENCE	<input type="checkbox"/>	INFORMATION	<input type="checkbox"/>	SIGNATURE

## Remarks:

This is a very rough start at trying to launch this effort. Would appreciate your comments.

FOLD HERE TO RETURN TO SENDER

FROM: NAME, ADDRESS AND PHONE NO.

DATE

Executive Director-Comptroller

12 Feb 73

STATINTL

MEMORANDUM FOR:

D/DCI/IC

Law

[REDACTED]

I looked into this a  
bit before you arrived.  
At this point I think  
it is yours — & I'll  
bow out — WFC (DATE)

FORM NO. 101 REPLACES FORM 10-101  
1 AUG 54 WHICH MAY BE USED.

19 MAR 1973

(47)

STATINTL

MEMORANDUM FOR:

W.F.C.: This is  
on (SIB) com structure.  
we've talked on the subject  
& I'm now working how to  
approach the problem

Jack

Mar 19  
(DATE)

FORM NO. 101 REPLACES FORM 10-101  
1 AUG 54 WHICH MAY BE USED.

(47)